#### COMMITTEE SUBSTITUTE

FOR

### COMMITTEE SUBSTITUTE

**FOR** 

## Senate Bill No. 395

(By Senator Palumbo)

[Originating in the Committee on the Judiciary; reported January 31, 2014.]

\_\_\_\_\_

A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated §9-5-8b; and to amend said code by adding thereto a new section, designated §61-4-9, all relating generally to the operation and oversight of certain benefit programs; granting certain subpoena power to the Investigations and Fraud Management Division within the Department of Health and Human Resources to investigate welfare fraud; authorizing the Investigations and Fraud

Management Division to request search warrants, swear to complaints and seek relevant orders from circuit court in certain situations; providing access to out-of-state documents in certain circumstances; prohibiting disclosure of persons under investigation by the Investigations and Fraud Management Division; defining terms; creating misdemeanor and felony offenses for certain unlawful use of certain benefits or benefit access devices; stating certain presumptions and calculations permissible in prosecution of these offenses; and providing an alternative to confinement for individuals convicted of the offenses associated with unlawful use of certain benefits.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new section, designated §9-5-8b; and that said code be amended by adding thereto a new section, designated §61-4-9, all to read as follows:

#### **CHAPTER 9. HUMAN SERVICES.**

### ARTICLE 5. MISCELLANEOUS PROVISIONS.

# §9-5-8b. Authority of Investigations and Fraud Management Division to subpoena witnesses and documents.

1 (a) When the Investigations and Fraud Management 2 Division of the Office of the Inspector General, which is 3 charged with investigating welfare fraud and intra-agency employee misconduct, has credible information that indicates 4 a person has engaged in an act or activity related to 5 Department of Health and Human Resources programs, benefits or intra-agency employee misconduct which is 7 subject to prosecution, it may conduct an investigation to 8 determine if the act has been committed. To the extent 9 10 necessary to the investigation, the secretary or an employee of the Office of the Inspector General designated by the 11 secretary may administer oaths or affirmations and issue 12 13 subpoenas for witnesses and documents relevant to the 14 investigation, including information concerning 15 existence, description, nature, custody, condition and location 16 of any book, record, documents or other tangible thing and the identity and location of persons having knowledge of 17

- 18 relevant facts or any matter reasonably calculated to lead to
- 19 the discovery of admissible evidence.
- When the Investigations and Fraud Management Division
- 21 has probable cause to believe that a person has engaged in an
- 22 act or activity which is subject to prosecution relating to
- 23 Department of Health and Human Resources programs,
- 24 benefits or intra-agency employee misconduct, the secretary
- 25 or an employee of the Office of the Inspector General
- 26 designated by the secretary may request search warrants and
- 27 present and swear or affirm criminal complaints.
- 28 (b) If documents necessary to an investigation of the
- 29 Investigations and Fraud Management Division appear to be
- 30 located outside the state, the documents shall be made
- 31 available by the person or entity within the jurisdiction of the
- 32 state having control over such documents either at a
- 33 convenient location within the state or, upon payment of
- 34 necessary expenses to the division for transportation and
- 35 inspection, at the place outside the state where these
- 36 documents are maintained.

- 37 (c) Upon failure of a person to comply with a subpoena
- 38 or a subpoena for the production of evidence or failure of a
- 39 person to give testimony without lawful excuse and upon
- 40 reasonable notice to all persons affected thereby, the
- 41 Investigations and Fraud Management Division may apply to
- 42 the circuit court of the county in which compliance is sought
- 43 for appropriate orders to compel obedience with the
- 44 provisions of this section.
- 45 (d) The Investigations and Fraud Management Division
- 46 may not make public the name or identity of a person whose
- 47 acts or conduct is investigated pursuant to this section or the
- 48 facts disclosed in an investigation except as the same may be
- 49 used in any legal action or enforcement proceeding brought
- 50 pursuant to this code or federal law.

#### CHAPTER 61. CRIMES AND THEIR PUNISHMENT.

# ARTICLE 4. FORGERY AND CRIMES AGAINST THE CURRENCY.

§61-4-9. Unauthorized use, transfer, acquisition, alteration or possession of certain benefits.

- 1 (a) For the purposes of this section:
- 2 (1) "Benefits" means any payment, allotments, money,
- 3 goods or other things of value granted pursuant to a benefit
- 4 program;
- 5 (2) "Benefit access device" means any card, plate,
- 6 account number or other means of access that can be used,
- 7 alone or in conjunction with another access device, to obtain
- 8 payments, allotments, benefits, money, goods or other things
- 9 of value that can be used to initiate a transfer of funds;
- 10 (3) "Benefit program" includes the Federal Food Stamp
- 11 Act, Supplemental Nutritional Assistance Program,
- 12 Temporary Assistance to Needy Families or other similar
- 13 state or federal financial assistance program; and
- 14 (4) "Terms of the benefit program" includes all statutes,
- 15 rules, regulations or other requirements of that specific
- 16 benefit program for use of the benefits.
- 17 (b) Any person who knowingly uses, transfers, acquires,
- 18 alters or possesses benefits or one or more benefit access
- 19 device contrary to the terms of the benefit program shall:

20 (1) If the benefits are of a value of less than \$1,000, be 21 guilty of a misdemeanor and, upon conviction thereof, shall 22 for a first offense be fined not more than \$1,000 or confined 23 in a regional jail for not more than one year, or both fined 24 and confined, and for a second and any subsequent offense shall be fined not more than \$1,000 or confined in a regional 25 26 jail for not less than thirty days and not more than one year; 27 (2) If the benefits are of a value of \$1,000 or more, but less than \$5,000, be guilty of a felony and, upon conviction, 28 shall for a first offense be fined not more than \$10,000 or 29 30 imprisoned in a state correctional facility for not more than three years, or both fined and imprisoned, and for a second 31 32 and any subsequent offense shall be fined not more than 33 \$10,000 or imprisoned for not less than six months nor more than five years, or both fined and imprisoned; and (3) If the benefits are of a value of \$5,000 or more, be 35 guilty of a felony and, upon conviction, fined not more than 36 \$250,000 or imprisoned in a state correctional facility for not 37 more than ten years, or both fined and imprisoned. 38

39 (c) Any person who presents, or causes to be presented, 40 benefits or one or more benefit access device for payment, 41 allotments, money, goods or other things of value knowing 42 the same to have been received, transferred or used in any 43 manner in violation of the terms of the benefit program is: 44 (1) If the benefits are of a value of less than \$1,000, 45 guilty of a misdemeanor and, upon conviction, shall for a first 46 offense be fined not more than \$1,000 or confined in a regional jail for not more than one year, or both fined and 47 48 confined, and for a second and any subsequent conviction 49 shall be fined not more than \$1,000 or confined in a regional iail for not less than thirty days and not more than one year; 50 (2) If the benefits are of a value of \$1,000 or more, guilty 51 52 of a felony and, upon conviction, shall for a first offense be 53 fined not more than \$20,000 or imprisoned in a state correctional facility for not more than five years, or both 54 fined and imprisoned, and for a second and any subsequent 55 56 conviction shall be fined not more than \$20,000 or 57 imprisoned in a state correctional facility for not less than

- 58 one year nor more than five years, or both fined and 59 imprisoned.
- (d) Notwithstanding the penalties contained in this 60 61 section, in the case of any individual convicted of an offense under this section, the court may permit the individual to 62 perform work approved by the court, in lieu of confinement, 63 64 for the purpose of providing restitution for losses incurred by the United States and the state agency as a result of the 65 66 offense for which the individual was convicted. If the court permits the individual to perform work and the individual 67 68 agrees, the court shall withhold the imposition of the 69 sentence on the condition that the individual perform the assigned work. Upon the successful completion of the 70 71 assigned work the court shall waive any confinement from 72 the sentence.
- (e) For purposes of this section, possession of two or more benefit access devices without authorization is prima facie evidence that an individual has knowledge the

- 76 possession of the benefit access devices is a violation of the
- 77 terms of the benefit program.
- 78 (f) In determining the value in this section, it is
- 79 permissible to cumulate amounts or values of benefits.